

# Jordan- Municipal Services and Social Resilience (P147689)

MIDDLE EAST AND NORTH AFRICA | Jordan | Social, Urban, Rural and Resilience Global Practice Global Practice | Recipient Executed Activities | Investment Project Financing | FY 2014 | Seq No: 11 | ARCHIVED on 02-Jan-2019 | ISR35285 |

Implementing Agencies: Ministry of Municipal Affairs, Ministry of Planning and International Cooperation

# **Key Dates**

### **Key Project Dates**

Bank Approval Date: 11-Oct-2013 Planned Mid Term Review Date: --Original Closing Date: 31-Dec-2020 Effectiveness Date: 12-Oct-2013 Actual Mid-Term Review Date: --Revised Closing Date: 31-Dec-2020

### **Project Development Objectives**

Project Development Objective (from Project Appraisal Document)

The project development objective is to help Jordanian municipalities and host communities address the immediate service delivery impacts of Syrian refugee inflows and strengthen municipal capacity to support local economic development.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

Yes

Board Approved Revised Project Development Objective (If project is formally restructured)

The objective of the MSSRP is to support Jordanian municipalities affected by the influx of Syrian refugees in delivering services and employment opportunities for Jordanians and Syrians.

# Components

#### Name

Municipal Grants:(Cost \$88.20 M) Institutional Support and Project Management:(Cost \$5.30 M)

# **Overall Ratings**

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<ul> <li>Satisfactory</li> </ul>	<ul> <li>Satisfactory</li> </ul>
Overall Implementation Progress (IP)	<ul> <li>Satisfactory</li> </ul>	<ul> <li>Moderately Satisfactory</li> </ul>
Overall Risk Rating	<ul> <li>Substantial</li> </ul>	<ul> <li>Substantial</li> </ul>

### **Implementation Status and Key Decisions**

The Second Additional Financing to the Emergency Services and Social Resilience Project (ESSRP), renamed as the Municipal Services and Social Resilience Project (MSSRP), was approved in December 2017 with total commitments of US\$30 million, with the contributions of the Governments of the United Kingdom, Canada, the Netherlands, and the United States of America, and under the Administration of the World Bank. The MSSRP has been successfully launched in early 2018 and like its predecessor (ESSRP), it will continue to support critical



services and activities prioritized by the communities in 21 Participating Jordanian municipalities which have been severely impacted by the Syrian Refugee influx. The MSSRP emphasizes the need to enhance the resilience of municipalities in provision of sustainable services, to address the protracted nature of the Syrian Refugee crisis and its impact on Municipal Service Delivery in Jordan as well as support creating employment opportunities for Jordanians and Syrians.

Under the Municipal Grants Sub-Component, the 21 participating municipalities completed more than 128 public consultations to identify and prioritize municipal investment needs, and 40 projects were approved as a result, of which 39 are in the tendering phase. The total allocations for municipalities under the Municipal Grants has reached US\$14 million. The project is introducing an Innovation Fund, which will make available US\$7 million for the 21 municipalities targeted under MSSRP in addition to Municipalities Type A, to compete for funding by submitting qualified proposals for municipal activities that support the role of municipalities as enablers of local economic development, municipal services with high labor content, activities that target women, youth, and other marginalized groups, municipal services with innovative approaches, including energy saving activities, etc). The Ministry of Municipal Affairs (MoMA) and the Cities and Villages Development Bank plan to launch the Innovation Fund activity in a national workshop in January 2019.

**Furthermore, the MSSRP is also championing a number of other parallel important activities in collaboration with other development partners. (i) Jobs Creation:** To translate the government commitments under the Jordan Response Plan for job-creation, and to respond to requirements from the MSSRP donors, the MoMA will introduce a labor-intensive works concept to support job creation for Jordanians and Syrians within the targeted municipalities, in collaboration with the International Labor Organization (ILO). To that end, a number of initial capacity building workshops targeting Jordanian contractors and the Project participating municipalities have been organized recently, under collaboration between MoMA, ILO, and the Jordanian Contractors Union, to introduce the concept and practice of labor-based technology in municipal service delivery. (ii) **Youth Monitoring**: The MoMA has launched the expression of interest for a local lead NGO to manage the selection and training of youth, aiming at capacitating and empowering young people in the MSSRP targeted communities, and strengthening the monitoring and evaluation function of the project, especially for the labor-based activities. (iii) aiming at introducing models for institutionalizing **social accountability** in municipalities through local NGOs, the Project is piloting social accountability measures at municipalities, including organizing community score cards in collaboration with local NGOs, in three pilot municipalities – Zarga, Dhleil, and Sabha W Dafyaneh.

In light of its commitment to supporting the MSSPR overall objectives, and particularly the Innovation Fund activity, the Government of the United Kingdom, through its Department for International Development, DFID, has committed an amount of GBP 2 million of additional funding to MSSRP. The objective of these additional funds is to contribute to increasing the envelope of the Innovation Fund from US\$5 million to US\$7 million. The Project is currently funded by the governments of Canada, the Netherlands, and USAID, in addition to DFID.

### Risks

### Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance		Moderate	Moderate
Macroeconomic		Substantial	<ul> <li>Substantial</li> </ul>
Sector Strategies and Policies		Moderate	Moderate
Technical Design of Project or Program		Moderate	Moderate
Institutional Capacity for Implementation and Sustainability		Substantial	Substantial
Fiduciary		Moderate	Moderate
Environment and Social		Moderate	Moderate
Stakeholders		Moderate	Moderate
Other		High	<ul> <li>High</li> </ul>
Overall		Substantial	<ul> <li>Substantial</li> </ul>

### Results



# PDO Indicators by Objectives / Outcomes

Direct project bene	eficiaries (Number, Custom)			
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	2,036,204.00	2,874,545.00	3,000,000.00
Date	01-Jan-2014	28-Feb-2018	28-Aug-2018	31-Dec-2020
Comments:	participating munici	ed reflects the population that w palities. The PMU has agreed to ficiaries, for reporting going forw	device a methodology to n	rojects approved in 21 nore accurately measure
⊿of which Syrians	(Percentage, Custom Supple	ement)		
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00		18.43	20.00
▲Female beneficia	aries (Percentage, Custom Su	ipplement)		
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	45.00	45.00	47.00
	eficiaries satisfied with the pr m)		i vice delivery, based off	independent monitorin
		Actual (Previous)	Actual (Current)	End Target
Percentage, Custor	m)			
(Percentage, Custor	m) Baseline		Actual (Current)	End Target
(Percentage, Custor Value Date	m) Baseline 0.00 21-Nov-2016		Actual (Current) 0.00 18-Dec-2018	End Target 60.00 31-Dec-2020
(Percentage, Custor Value Date Comments: ▶Percent of Syrian I	m) Baseline 0.00 21-Nov-2016 Awaiting establishm	Actual (Previous)   nent of baseline assessment und	Actual (Current) 0.00 18-Dec-2018 der MSSRP to record actua	End Target 60.00 31-Dec-2020
(Percentage, Custor Value Date Comments: ▶Percent of Syrian I	m) Baseline 0.00 21-Nov-2016 Awaiting establishm	Actual (Previous)   nent of baseline assessment und	Actual (Current) 0.00 18-Dec-2018 der MSSRP to record actua	End Target 60.00 31-Dec-2020
(Percentage, Custor Value Date Comments: ▶Percent of Syrian I (Percentage, Custor	m) Baseline 0.00 21-Nov-2016 Awaiting establishm beneficiaries satisfied with the m)	Actual (Previous)   nent of baseline assessment und e Project's investments in ser	Actual (Current) 0.00 18-Dec-2018 der MSSRP to record actua	End Target 60.00 31-Dec-2020 I. independent monitoring
(Percentage, Custor Value Date Comments: ▶Percent of Syrian I (Percentage, Custor Value	m) Baseline 0.00 21-Nov-2016 Awaiting establishm beneficiaries satisfied with the m) Baseline	Actual (Previous)   nent of baseline assessment und e Project's investments in ser	Actual (Current) 0.00 18-Dec-2018 der MSSRP to record actua rvice delivery, based on Actual (Current)	End Target 60.00 31-Dec-2020 I. independent monitoring End Target
(Percentage, Custor Value Date Comments: ▶Percent of Syrian I (Percentage, Custor Value Date	m) Baseline 0.00 21-Nov-2016 Awaiting establishm beneficiaries satisfied with the m) Baseline 0.00 21-Nov-2017	Actual (Previous)   nent of baseline assessment und e Project's investments in ser	Actual (Current) 0.00 18-Dec-2018 der MSSRP to record actua rvice delivery, based on i Actual (Current) 0.00 18-Dec-2018	End Target 60.00 31-Dec-2020 I. independent monitoring End Target 60.00 31-Dec-2020
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(Percentage, Custor Value Date Comments: ▶Percent of Syrian I (Percentage, Custor Value Date Comments:	m) Baseline 0.00 21-Nov-2016 Awaiting establishm beneficiaries satisfied with the m) Baseline 0.00 21-Nov-2017 Awaiting establishm	Actual (Previous) nent of baseline assessment und Project's investments in ser Actual (Previous) nent of baseline assessment und (Number, Custom)	Actual (Current) 0.00 18-Dec-2018 der MSSRP to record actua rvice delivery, based on i Actual (Current) 0.00 18-Dec-2018 der MSSRP to record actua	End Target 60.00 31-Dec-2020 I. independent monitoring End Target 60.00 31-Dec-2020 I.



Comments:

This indicator is not due yet.

### Intermediate Results Indicators by Components

Intermediate Result	s Indicators			
►Improved access to	o service delivery in host cor	nmunities in the project area	(Text, Custom)	
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00		0.00	Text
Date	21-Nov-2017		18-Dec-2018	30-Nov-2020
Comments:	This indicator is not	t due yet.		
<ul> <li>Participating Munic</li> <li>(Percentage, Custor)</li> </ul>		r gender mainstreaming linke	ed to sub-projects in serv	vice delivery.
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00		0.00	20.00
Date	21-Nov-2017		18-Dec-2018	31-Dec-2020
Comments:	This indicator is not	t due yet.		
Participating Munic	ipalities utilizing citizen feed	back tools (Number, Custom	)	
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	-	21.00	21.00
Date	21-Nov-2017		18-Dec-2018	31-Dec-2020
Comments:	public consultations means and tools fo appointed at munic	municipality has citizen feedback s. However, the PMU is now wor r citizens feedback, such as, grie ipalities to log complaints, social score cards administered semi-	king with the municipalities evance redress systems an media, and the project will	to institutionalize other d focal points are being also gather feedback
►Participating munic	ipalities that publicly disclos	e sub-project budgets and au	idit results (Number, Cu	stom)
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00		21.00	26.00
Date	21-Nov-2017		18-Dec-2018	31-Dec-2020
Comments:	The number reported	ed by the PMU is being verified t	by the task team.	
comments:				
	ipalities clearing annual fina	ncial and technical audits wit	hout adverse opinion (P	ercentage, Custom)



Value	0.00		0.00	100.00			
Date	17-Nov-2014	17-Nov-2014 18-Dec-2018 31					
Comments:	The technical and fir	The technical and financial audit is not launched yet and the indicator is not due yet.					
►Participating munic implementation (Num	ipalities that are able to link th nber, Custom)	heir strategic plans to service	e delivery sub-projects b	y year 2 of project			
	Baseline	Actual (Previous)	Actual (Current)	End Target			
Value	0.00		0.00				
Date	21-Nov-2017		18-Dec-2018	31-Dec-2020			
Comments:	This indicator is not o	due yet.					
Share of innovation	fund grants to sub-projects t	argeting females and youth	as direct beneficiaries. (	Percentage, Custom)			
	Baseline	Actual (Previous)	Actual (Current)	End Target			
Value	0.00		0.00	60.00			
Date	20-Nov-2017		18-Dec-2018	31-Dec-2020			
Comments:	This indicator is not	due yet.					
beneficiaries. (Perce	ntage, Custom) Baseline	grants allocations to projects Actual (Previous)	Actual (Current)	End Target			
beneficiaries. (Perce	ntage, Custom) Baseline 0.00		Actual (Current) 0.00	End Target 30.00			
<ul> <li>Share of Municipal beneficiaries. (Percenter Value)</li> <li>Date</li> </ul>	ntage, Custom) Baseline 0.00 20-Nov-2017	Actual (Previous) 	Actual (Current)	End Target			
beneficiaries. (Percervalue)	ntage, Custom) Baseline 0.00	Actual (Previous) 	Actual (Current) 0.00	End Target 30.00			
beneficiaries. (Percer Value Date Comments:	ntage, Custom) Baseline 0.00 20-Nov-2017	Actual (Previous)   due yet.	Actual (Current) 0.00 18-Dec-2018	End Target 30.00			
beneficiaries. (Percer Value Date Comments:	ntage, Custom) Baseline 0.00 20-Nov-2017 The indicator is not c	Actual (Previous)   due yet.	Actual (Current) 0.00 18-Dec-2018	End Target 30.00			
beneficiaries. (Percer Value Date Comments:	ntage, Custom) Baseline 0.00 20-Nov-2017 The indicator is not c eel investments under MSSR	Actual (Previous)  due yet. P reflected their needs (Pero	Actual (Current) 0.00 18-Dec-2018 centage, Custom)	End Target 30.00 31-Dec-2020			
beneficiaries. (Percer Value Date Comments: ►Beneficiaries that fe	ntage, Custom) Baseline 0.00 20-Nov-2017 The indicator is not of eel investments under MSSR	Actual (Previous)  due yet. P reflected their needs (Pero	Actual (Current) 0.00 18-Dec-2018 centage, Custom) Actual (Current)	End Target 30.00 31-Dec-2020 End Target			
beneficiaries. (Percer Value Date Comments: ►Beneficiaries that fe Value	ntage, Custom) Baseline 0.00 20-Nov-2017 The indicator is not of eel investments under MSSR Baseline 36.00	Actual (Previous)   due yet. P reflected their needs (Pero Actual (Previous)  	Actual (Current) 0.00 18-Dec-2018 centage, Custom) Actual (Current) 0.00	End Target 30.00 31-Dec-2020 End Target 50.00			
beneficiaries. (Percer Value Date Comments: ►Beneficiaries that fe Value Date Comments: ►Percentage of beneficiaries	ntage, Custom) Baseline 0.00 20-Nov-2017 The indicator is not of eel investments under MSSRI Baseline 36.00 30-Dec-2016	Actual (Previous) due yet. P reflected their needs (Pero Actual (Previous) due yet. th the performance of their re	Actual (Current) 0.00 18-Dec-2018 centage, Custom) Actual (Current) 0.00 18-Dec-2018	End Target 30.00 31-Dec-2020 End Target 50.00 31-Dec-2020			
beneficiaries. (Percer Value Date Comments: ►Beneficiaries that fe Value Date Comments: ►Percentage of beneficiaries	ntage, Custom) Baseline 0.00 20-Nov-2017 The indicator is not of eel investments under MSSRI Baseline 36.00 30-Dec-2016 The indicator is not of eficiaries who are satisfied with	Actual (Previous) due yet. P reflected their needs (Pero Actual (Previous) due yet. th the performance of their re	Actual (Current) 0.00 18-Dec-2018 centage, Custom) Actual (Current) 0.00 18-Dec-2018	End Target 30.00 31-Dec-2020 End Target 50.00 31-Dec-2020			
beneficiaries. (Percer Value Date Comments: ►Beneficiaries that fe Value Date Comments: ►Percentage of bene addressing their need	ntage, Custom) Baseline 0.00 20-Nov-2017 The indicator is not of eel investments under MSSR Baseline 36.00 30-Dec-2016 The indicator is not of eficiaries who are satisfied with	Actual (Previous) due yet. P reflected their needs (Pero Actual (Previous) due yet. th the performance of their re age, Custom)	Actual (Current) 0.00 18-Dec-2018 centage, Custom) Actual (Current) 0.00 18-Dec-2018 espective participating m	End Target 30.00 31-Dec-2020 End Target 50.00 31-Dec-2020 aunicipalities in			
beneficiaries. (Percer Value Date Comments: ►Beneficiaries that fe Value Date Comments: ►Percentage of beneficiaries	ntage, Custom) Baseline 0.00 20-Nov-2017 The indicator is not of eel investments under MSSR Baseline 36.00 30-Dec-2016 The indicator is not of eficiaries who are satisfied with ds through MSSRP (Percenta Baseline	Actual (Previous) due yet. P reflected their needs (Pero Actual (Previous) due yet. th the performance of their re age, Custom)	Actual (Current) 0.00 18-Dec-2018 centage, Custom) Actual (Current) 0.00 18-Dec-2018 espective participating m Actual (Current)	End Target 30.00 31-Dec-2020 End Target 50.00 31-Dec-2020 aunicipalities in End Target			



► Perception on MSSRP contributions to social cohesion improve. (Yes/No, Custom)						
	Baseline	Actual (Previous)	Actual (Current)	End Target		
Value	No		No	Yes		
Date	21-Nov-2017		18-Dec-2018	31-Dec-2020		
Comments:	The indicator is not o	due yet.				

# **Data on Financial Performance**

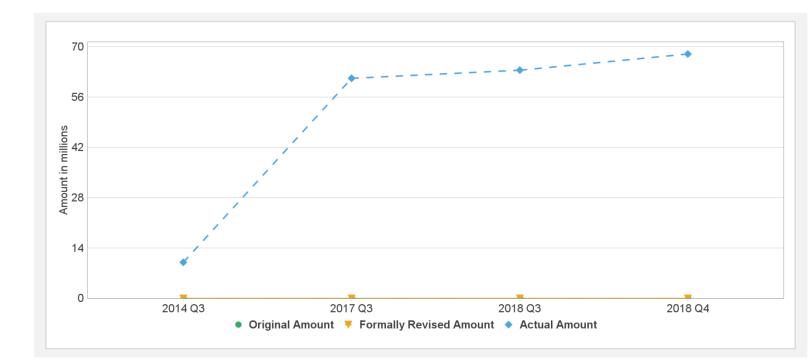
### **Disbursements (by loan)**

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P147689	TF-15776	Closed	USD	52.71	52.71	0.00	52.71	0.00	100%
P147689	TF-A3529	Closed	USD	10.80	10.80	0.00	10.80	0.00	100%
P147689	TF-A5128	Effective	USD	21.12	21.12	0.00	4.50	16.62	21%

### Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P147689	TF-15776	Closed	12-Oct-2013	12-Oct-2013	12-Oct-2013	31-Dec-2016	31-Dec-2017
P147689	TF-A3529	Closed	30-Dec-2016	03-Jan-2017	03-Jan-2017	31-Dec-2017	28-Feb-2018
P147689	TF-A5128	Effective	28-Dec-2017	31-Dec-2017	11-Apr-2018	31-Dec-2020	31-Dec-2020

### **Cumulative Disbursements**



## **Restructuring History**

Level 2 Approved on 29-Jun-2016 ,Level 2 Approved on 22-Dec-2017

# **Related Project(s)**

P161465-Emergency Services and Social Resilience Project AF ,P161982-Municipal Services and Social Resilience Project