

Implementation Status & Results

Haiti

Haiti - Urban Community Driven Development Project / PRODEPUR (P106699)

Operation Name: Haiti - Urban Community Driven Development Project / PRODEPUR (P106699) Project Stage: Implementation Seq.No: 12 Status: ARCHIVED Archive Date: 07-Feb-2013

Country: Haiti Approval FY: 2008
 Product Line: IBRD/IDA Region: LATIN AMERICA AND CARIBBEAN Lending Instrument: Specific Investment Loan
 Implementing Agency(ies):

Key Dates

Board Approval Date	03-Jun-2008	Original Closing Date	31-Mar-2014	Planned Mid Term Review Date	10-Sep-2012	Last Archived ISR Date	07-Jul-2012
Effectiveness Date	27-Oct-2008	Revised Closing Date	31-Mar-2014	Actual Mid Term Review Date	24-Sep-2012		

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

To improve access to (and satisfaction with): a) basic and social infrastructure and services; and b) income generating opportunities for residents of targeted disadvantaged urban areas. This objective will be achieved through a participatory process in which community-based organizations propose, select, implement, and maintain subprojects.

Has the Project Development Objective been changed since Board Approval of the Project?

Yes No

Component(s)

Component Name	Component Cost
Community Subproject Funding, Management, and Support	12.70
Capacity Building, technical assistance	0.90
Project Administration, Supervision, and Monitoring and Evaluation	2.10
Housing Repair and Reconstruction	29.00

Overall Ratings

	Previous Rating	Current Rating
Progress towards achievement of PDO	Moderately Satisfactory	Moderately Satisfactory
Overall Implementation Progress (IP)	Moderately Satisfactory	Moderately Satisfactory
Overall Risk Rating		

Implementation Status Overview

A Mid-Term Review (MTR) was conducted on Sept. 24-Oct. 1, 2012 and the resulting recommendations are highlighted in this ISR.

The original PRODEPUR (CDD) is in its third year of implementation with SDR 7.9 million disbursed (83%). All 14 Community Councils (COPRODEP) have been established through Port-au-Prince and three other cities. Out of the 467 sub-projects to be financed, 443 have been prioritized, 269 completed, and 144 near completion. There are 10 municipal sub-projects that have been prioritized including the 3 emergency municipal sub-projects executed by three municipalities of the Port-au-Prince metropolitan area. The CDD sub-activities will be completed by end of March 2013 (for CECI) and end of May 2013 (for PADF), and the implementing agency (BMPAD) has taken action steps to ensure all sub-projects are completed by that date. In December 2010, the CDB - currently co-financing PRODEPUR -CDD has approved an additional US\$5 million to further scale up subproject implementation in PRODEPUR intervention areas. BMPAD, during the MTR, signed the contracts with the two NGOs (PADF and CECI) to implement the CDB's additional financing, which will run beyond the IDA's CDD activities completion.

Restructuring: the MTR recommended key actions including, a modification of the Grant Agreement for the CDD is required. The Government will submit to the World Bank a request for such restructuring and amendment in the coming months. The amendment will modify or improve some key performance indicators to reflect the current base line indicators, and reallocate funds between components.

The Additional Financing dedicated to PRODEPUR-Habitat became effective on February 21, 2011. Implementation has improved since last June mainly from the signing of key contract amendments of the two NGOs (CECI and PADF) in charge of implementing project activities in the two targeted neighborhoods). Since June, the BMPAD/UCP, the government implementing agency, has recruited additional key staff for the UCP and started the study of the urban plan of Carrefour Feuilles. The consulting firm preparing this urban plan in Carrefour Feuilles is at the final stage of completing their final report . As of the drafting of this ISR, the final report was presented to BMPAD on Dec. 14, 2012.

Restructuring: A modification of the Grant Agreement for the Reconstruction Component was approved in October 2012 to address the need to accelerate the closing of temporary camps and return to neighborhood process, and the decision to align the financial incentive packages applicable to all housing intervention projects in the Port-au-Prince metropolitan area. The modification extended the definition of "Cash Grants" to include rental and relocation grants for project beneficiaries. This enabled the pilot program in Delmas 32 to proceed. The guidelines from the Unite de Construction des Logements et Batiments Publics (UCLBP) and BMPAD regarding the size and types of houses to be constructed took some time to be decided thus slowing down further implementation.

The MTR recommended a modification of the Grant Agreement for the PRODEPUR-Habitat. The Government will submit to the World Bank a request for such restructuring and amendment in the coming months. The amendment will modify or improve some key performance indicators to reflect the current base line indicators, the calibration of sub-components to decrease the target for the houses to be repaired and update the infrastructure and small priority work activities, and reallocate funding within the subcomponents accordingly.

Implementation of the complementary pilot program in Delmas 32 (by J/P HRO) with a focus on helping 550 families return to improved houses and transfer social and basic services to the neighborhood has been satisfactory: 420 families have been relocated, 2 health centers have been relocated to the neighborhood, one modular multi-family house has been built, and 94 yellow houses have been retrofitted. Likewise, repairs for the rehabilitation of one school are ongoing, two water kiosks have been installed, and community work to assist relocated families continue. For PADF, 158 yellow houses have been repaired and the Community reconstruction center in Delmas has been opened and staffed. However, activities related to debris removal for all NGOs was suspended by BMPAD in order to avoid un-wanted re-occupation of the empty spaces while decision on size and type of houses to be constructed are being made by BMPAD and central government. In April, the UCLBP has provided to BMPAD some guidelines on how to go ahead with the construction and to deal with these issues. The NGOs have now resumed construction activities, including debris removal.

Key Decisions for Disclosure

The implementing agency, BMPAD, has restructured its operational model to address its new functions in terms of programming and articulating complex and new tasks (Housing and Reconstruction). In order to manage the increased work program of the Unite de Coordination des Projets (UCP), the department implementing the PRODEPUR-CDD (also known as Department des Projets Communautaires-DPC), BMPAD has recruited 8 additional staff members (serving both PRODEP and PRODEPUR): communication, training, MIS, environmental assistants and Social development specialist. For the PRODEPUR-Housing, additional technical staff, including urban specialists have been recruited.

The UCLBP is now officially in charge of housing and slum upgrading programs supervision and has been guiding NGOs and BMPAD on implementation issues. The UCLBP has strengthened its leadership role by providing direct assistance and guidance to BMPAD on Housing-related issues. Furthermore, the UCLBP role has also been reinforced by the Government of Haiti as the UCLBP is taking the leadership role on the GoH sectoral table on Housing which was launched through the recently GoH approved CAED (the GoH coordination mechanism for external cooperation).

Locations

Country	First Administrative Division	Location	Planned	Actual
Haiti	Departement de l'Artibonite	Saint-Marc		
Haiti	Departement de l'Ouest	Port-au-Prince		
Haiti	Not Entered	Republic of Haiti		
Haiti	Departement de l'Artibonite	Gonaives		
Haiti	Departement du Nord	Cap-Haitien		
Haiti	Departement de l'Ouest	Cite Soleil		

Results

Project Development Objective Indicators

Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
Displaced residents that have returned to original neighborhoods upon completion of housing reconstruction and repair works	<input type="checkbox"/>	Number	Value	0.00	2000.00	
			Date	26-Oct-2010	01-Oct-2012	31-Mar-2014
			Comments			TBD
6. Percent of beneficiaries for whom the majority of expected subproject results, as defined by beneficiaries at the start of the project, were achieved (as per results from community evaluation forms)	<input type="checkbox"/>	Text	Value	0	N/A	85%
			Date	03-Jun-2008	01-Oct-2012	31-Mar-2014
			Comments	No PRODEPUR beneficiaries	To be measured at end of project by a beneficiary survey or community evaluation forms	
5. Number of productive/income generating subprojects that are self-sustaining six months after being fully operational.	<input type="checkbox"/>	Text	Value	0	25	80%
			Date	03-Jun-2008	01-Oct-2012	31-Mar-2014
			Comments	No PRODEPUR subprojects underway		Target will be revised as part of upcoming restructuring to be a number rather than a percentage, for consistency with indicator wording. Suggested target: 25.
4. Increased access to social infrastructure and services in disadvantaged urban areas that selected such subprojects (daycare centers, primary schools, secondary schools, health clinics, job training)	<input type="checkbox"/>	Text	Value	24.51%	38.80% (+14.3%)	+10%
			Date	15-Jul-2010	01-Oct-2012	31-Mar-2014
			Comments	As measured from the PRODEPUR baseline survey	NOTE: Previous indicator value was overestimated due to an error in data collection	Incremental increase in access to services

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				with methodology reviewed and approved by OPCS	(previous estimate considered both direct and indirect beneficiaries for PADF subprojects; the current, corrected estimate includes only direct beneficiaries).	
3. Increased access to rehabilitated street and drainage infrastructure in disadvantaged urban areas that selected such subprojects (i.e., cleared and rehabilitated drainage canals, ditches, etc.)	<input type="checkbox"/>	Text	Value	27.85%	41.47% (+13.6%)	+10%
			Date	15-Jul-2010	01-Oct-2012	31-Mar-2014
			Comments	As measured from the PRODEPUR baseline survey with methodology reviewed and approved by OPCS	NOTE: Previous indicator value was overestimated due to an error in data collection (previous estimate considered both direct and indirect beneficiaries for PADF subprojects; the current, corrected estimate includes only direct beneficiaries).	Incremental increase in access to services
2. Increased access to sanitation in disadvantaged urban areas that selected such subprojects (i.e., garbage collection, solid waste disposal, recycling, composting, sanitary blocks, etc.).	<input type="checkbox"/>	Text	Value	13.47%	19.95% (+6.5%)	+20%
			Date	15-Jul-2010	01-Oct-2012	31-Mar-2014
			Comments	As measured from the PRODEPUR baseline survey with methodology reviewed and approved by OPCS	NOTE: Previous indicator value was overestimated due to an error in data collection (previous estimate considered both direct and indirect beneficiaries for PADF subprojects; the current, corrected estimate includes only direct beneficiaries).	Incremental increase in access to services. Note: Target to be reduced by half (to +10%) as part of upcoming restructuring in light of the low demand for this type of subproject from community beneficiary groups (OCBs).
1. Increased access to water in disadvantaged urban areas that selected such subprojects (i.e., water kiosks, standpipes, community cisterns, rainwater capture, etc.).	<input type="checkbox"/>	Text	Value	85.51%	90.31% (+4.8%)	+15%
			Date	15-Jul-2010	01-Oct-2012	31-Mar-2014
			Comments	As measured from the PRODEPUR baseline survey with methodology reviewed and approved by OPCS		Incremental increase in access to services. Note: Target to be reduced by half (to 7.5%) as part of upcoming restructuring in light of the low demand for this type of subproject from community beneficiary groups (OCBs), and due to constraints on implementation

ofwater sub-projects due to restrictions set by the principal water provider.

Intermediate Results Indicators

Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
15. Percent of CBOs obtaining additional financing from non-project sources	<input type="checkbox"/>	Text	Value	0	1%	N/A
			Date	03-Jun-2008	01-Oct-2012	31-Mar-2014
			Comments		Indicator will be removed as part of project restructuring (indicator is irrelevant to this Project)	
16. Timely completion of baseline survey and M&E reports	<input type="checkbox"/>	Text	Value	0	Delayed completion of baseline survey and M&E reports	100% on time completion
			Date	03-Jun-2008	01-Oct-2012	31-Mar-2014
			Comments		Indicator will be removed as part of project restructuring	
Health facilities constructed, renovated, and/or equipped (number)	<input checked="" type="checkbox"/>	Number	Value	0.00	3.00	
			Date	03-Jun-2008	01-Oct-2012	31-Mar-2014
			Comments			N/A. Values and targets will need to be updated to include additional financing activities, as part of upcoming restructuring. (Suggested target: 3)
8. Percent of member CBOs participating in COPRODEP meetings.	<input type="checkbox"/>	Text	Value	N/A	84%	90%
			Date		01-Oct-2012	29-Mar-2014
			Comments		Indicator to be removed in upcoming project restructuring due to redundancy with indicator 7	
AF. Number of infrastructure contracts completed	<input type="checkbox"/>	Text	Value	0	3	N/A
			Date	26-Oct-2010	01-Oct-2012	31-Mar-2014
			Comments	Note: would be replaced by a combination of core and custom sub-indicators as a result of upcoming project restructuring: - Number of corridors completed; Number		Target to be revised in upcoming restructuring in light of indicator redefinition

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				of lamp posts installed; Length of gulleys cleaned (meters); Health facilities constructed, renovated, and/or equipped (number); Number of additional classrooms built or rehabilitated at the primary level resulting from project interventions.		
AF. Cumulative number of housing repair and reconstruction works financed through grants and completed	<input type="checkbox"/>	Text	Value	0	0	TO BE DETERMINED
			Date	26-Oct-2009	01-Oct-2012	29-Mar-2014
			Comments	Note: would be replaced as a result of upcoming project restructuring by three sub indicators, for increased measurability: number of houses built, number of houses repaired, and number of households having benefited from financial support for rehousing (cash transfer)		
13. Percent of women, youth, and elderly participating in CBOs and COPRODEPs (as measured by the % of CBOs participating; CBO attendance at COPRODEP prioritization meetings)	<input type="checkbox"/>	Text	Value	0	30%	55%
			Date	03-Jun-2008	01-Oct-2012	29-Mar-2014
			Comments		Indicator to be revised as part of upcoming restructuring, to be replaced by two indicators : "Percent of women amongst members of COPRODEP executive committees" and "Percent of women participating in COPRODEP assemblies".	Target to be revised in upcoming restructuring in light of indicator redefinition
14. Percent of subprojects specifically targeting women, youth, and the elderly (proposed, managed by, and/or benefiting these groups)	<input type="checkbox"/>	Text	Value	N/A	N/A	35%
			Date	03-Jun-2008	01-Oct-2012	29-Mar-2014
			Comments		Indicator to be revised as part of upcoming restructuring to improve measurability. Single indicator to be replaced by two indicators : "Percent of prioritized subprojects	Targets to be revised as part of restructuring in light of indicator redefinition

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					proposed by youth CBOs" and "Percent of prioritized subprojects proposed by women CBOs".	
AF. CRCs are established, fully staffed and effectively operating	<input type="checkbox"/>	Number	Value	0.00	1.00	1.00
			Date	26-Oct-2010	01-Oct-2012	31-Mar-2014
			Comments		Additional Financing indicator. CRC for Delmas fully staffed and functional.	at least 1
AF. MDOD contracts signed and operating	<input type="checkbox"/>	Number	Value	0.00	3.00	1.00
			Date	26-Oct-2010	01-Oct-2012	31-Mar-2014
			Comments		PADF, JP/HRO and CECI contracts are signed	at least 1
AF. Urban development plans completed and approved by communities	<input type="checkbox"/>	Number	Value	0.00	1.00	1.00
			Date	26-Oct-2010	01-Oct-2012	31-Mar-2014
			Comments		The Urban Plan for Delmas 32 was approved and endorsed by the municipality. One more in progress in Carrefour-Feuilles.	at least 1. Target to be finalized with PIU input.
AF. Percentage of neighborhood area cleared from construction debris	<input type="checkbox"/>	Percentage	Value	0.00		100.00
			Date	26-Oct-2010	01-Oct-2012	31-Mar-2014
			Comments	Indicator to be revised as part of upcoming restructuring for improved measurability to be changed to "Volume (m3) of construction debris cleared" in Project neighborhoods	N/A (indicator is not readily measurable and must be redefined). Geographic zone corresponds to Delmas 32 neighborhood.	Target will be revised as part of upcoming restructuring, in light of revised indicator definition
Number of people in urban areas provided with access to Improved Water Sources under the project	<input checked="" type="checkbox"/>	Number	Value	0.00	49770.00	
			Date	03-Jun-2008	01-Oct-2012	31-Mar-2014
			Comments		Note: indicator's scope is currently only CDD portion of the Project (does not include Additional Financing beneficiaries, calculated separately).	N/A. Values and targets will need to be updated to include additional financing activities, as part of upcoming restructuring. Suggested target: 50,000
Number of other water service providers that the project is supporting	<input checked="" type="checkbox"/>	Number	Value	0.00	2.00	
			Date	03-Jun-2008	01-Oct-2012	31-Mar-2014
			Comments	No water service providers	2 community groups (OCBs) have contracts for	N/A. Values and targets will need to be updated to include

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				yet supported under the Project	management of the water network with DINEPA.	additional financing activities, as part of upcoming restructuring. (Suggested target: 2)
Improved community water points constructed or rehabilitated under the project	<input checked="" type="checkbox"/>	Number	Value	0.00	15.00	
			Date	03-Jun-2008	01-Oct-2012	31-Mar-2014
			Comments		Note: indicator's scope is currently only CDD portion of the Project (does not include Additional Financing beneficiaries, calculated separately).	N/A. Values and targets will need to be updated to include additional financing activities, as part of upcoming restructuring. Suggested target: 15
Roads rehabilitated, Non-rural	<input checked="" type="checkbox"/>	Kilometers	Value	0.00	7.44	
			Date	03-Jun-2008	01-Oct-2012	31-Mar-2014
			Comments		NOTE: previous value miscalculated (error in reporting by CECI). Note: indicator's scope is currently only CDD portion of the Project (currently does not include Additional Financing beneficiaries, calculated separately).	N/A. Values and targets will need to be updated to include additional financing activities, as part of upcoming restructuring. Suggested target: 8km
17. Percent of subprojects completed in a timely manner	<input type="checkbox"/>	Text	Value	0	39%	85%
			Date	03-Jun-2008	01-Oct-2012	31-Mar-2014
			Comments		Timely manner will be revised as part of upcoming restructuring to align with the pre-existing standards of the implementing NGOs: timely is equivalent to less than 6 months	
12. Percent of municipal governments successfully proposing and implementing subprojects in coordination with CBOs	<input type="checkbox"/>	Text	Value	0	100%	65%
			Date	03-Jun-2008	01-Oct-2012	31-Mar-2014
			Comments		6 out of 6	
11. Percent of subprojects successfully implemented, operated, and maintained (as per technical audits)	<input type="checkbox"/>	Text	Value	0	40%	95%
			Date	03-Jun-2008	01-Oct-2012	31-Mar-2014
			Comments		Weighted average: 40% financial viability, 40% technical quality, 20% maintenance plan existence =	Target to be reduced to 70% as part of upcoming restructuring to be more realistic in light of current

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					(45*0.4)+(35*0.4)+(40*0.2). Calculated according to results of first technical audit, based on a sample of 60 subprojects from the first and second prioritization cycles	project implementation, and the results of the first technical audit.
10. Number of subproject proposals prioritized/ approved	<input type="checkbox"/>	Text	Value	0	459	266
			Date	03-Jun-2008	01-Oct-2012	31-Mar-2014
			Comments			Target may be increased as part of upcoming project restructuring
9. Number of subproject proposals proposed	<input type="checkbox"/>	Text	Value	0	895	895
			Date	03-Jun-2008	01-Oct-2012	31-Mar-2014
			Comments			Target to be revised as part of upcoming restructuring to "N/A", as indicator target cannot be estimated due to community-driven nature of the Project
7. Percentage of CBOs belonging to COPRODEPs.	<input type="checkbox"/>	Text	Value	N/A	76%	80%
			Date	03-Jun-2008	01-Oct-2012	31-Mar-2014
			Comments	As a result of upcoming project restructuring, indicator would be redefined as a number rather than a percentage for better measurability, and indicator wording clarified.	1090 CBO over a total of 1433 eligible ones joined the COPRODEPs established	Target to be revised to a number (1000) as part of upcoming restructuring in light of indicator redefinition

Data on Financial Performance (as of 09-Jan-2013)

Financial Agreement(s) Key Dates

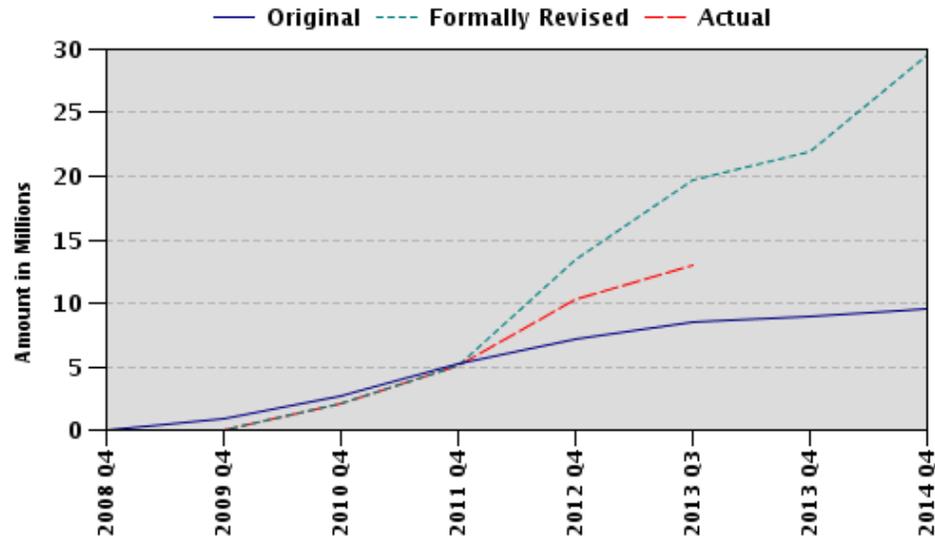
Project	Ln/Cr/Tf	Status	Approval Date	Signing Date	Effectiveness Date	Original Closing Date	Revised Closing Date
P106699	IDA-H3940	Effective	03-Jun-2008	30-Jun-2008	27-Oct-2008	31-Mar-2014	31-Mar-2014
P106699	IDA-H6210	Effective	26-Oct-2010	23-Nov-2010	21-Feb-2011	31-Mar-2014	31-Mar-2014

Disbursements (in Millions)

Project	Ln/Cr/Tf	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P106699	IDA-H3940	Effective	XDR	9.60	9.60	0.00	7.99	1.61	83.00
P106699	IDA-H6210	Effective	XDR	19.90	19.90	0.00	4.98	14.92	25.00

Disbursement Graph

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Key Decisions Regarding Implementation

The implementing agency, BMPAD has been restructured with new functions for programming and articulating Housing and Reconstruction tasks, coupled with the recruiting of additional staff members. The UCLBP leadership has been reinforced by the Government of Haiti as head of the Sectoral Table on Housing under the auspices of the CAED (the GoH coordination mechanism for external cooperation through the ministry of Planning), thus providing direct assistance and guidance to BMPAD on Housing matters.

Restructuring History

Level two Approved on 28-Oct-2011

Related Projects

P121833-Housing Reconstruction - Urban Community Driven Development Additional Financing

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