



Local Government Support Project (P120517)

AFRICA | Burkina Faso | Governance Global Practice |
IBRD/IDA | Investment Project Financing | FY 2012 | Seq No: 15 | ARCHIVED on 14-Jun-2019 | ISR37627 |

Implementing Agencies: BURKINA FASO, Ministry of Territorial Administration and Decentralization, Government of Burkina Faso MATD

Key Dates

Key Project Dates

Bank Approval Date: 01-Nov-2011

Effectiveness Date: 06-Jun-2012

Planned Mid Term Review Date: 10-Nov-2014

Actual Mid-Term Review Date: 15-Oct-2014

Original Closing Date: 31-Dec-2016

Revised Closing Date: 01-Oct-2021

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The proposed project seeks to harness emerging government commitment to local government reforms by supporting the implementation of critical aspects of fiscal and administrative decentralization in six of the 13 regions of Burkina Faso. The primary objective of the project is to strengthen the central government's capacity for administrative and fiscal decentralization and the institutional capacities of communes in six regions, and to improve accountability linkages between local policy makers and citizens in the six regions.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

Yes

Board Approved Revised Project Development Objective (If project is formally restructured)

The development objective of the project is to strengthen the national capacity for decentralization, the institutional capacities of communes in all Regions and to increase citizen participation in local governance.

Components

Name

Component 1 - Establishing the foundations of robust administrative and fiscal intergovernmental institutions:(Cost \$16.80 M)

Component 2 - Strengthening capacity of municipalities to manage local development:(Cost \$87.48 M)

Component 3 - Improving citizen participation in local governance:(Cost \$13.94 M)

Component 4: Project management and evaluation:(Cost \$15.50 M)

Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	● Satisfactory	● Moderately Satisfactory
Overall Implementation Progress (IP)	● Satisfactory	● Satisfactory
Overall Risk Rating	● Moderate	● Moderate

Implementation Status and Key Decisions



PROJECT IMPLEMENTATION STATUS

- Implementation of the project has achieved appreciable progress over the last sixth months, particularly regarding preparing beneficiary communes to begin implementation of their institutional development plans (IDPs). The most important part of the project consists of implementation of IDPs by communes, aimed at strengthening institutional capacity of 211 communes in seven regions and improve the human resources capacity of all 351 communes of Burkina Faso through the project's institutional development grants.
- At national level, active engagement of the Office of the Prime Minister, the Network of Parliamentarians for Decentralization, and the Association of Municipalities of Burkina Faso in the local governance process continues to add significant value to the implementation of the project. These institutions support coordination of decentralization for better results. Their effectiveness will continue to be measured by periodic reporting on the performance of government commitments to decentralization; provision of platforms for coordination of high-level engagement among development actors and policy makers towards the achievement of government targets for decentralization, and development of a robust intergovernmental fiscal framework. In many of these areas, the authorities have initiated measures towards achievement of the project objectives, but these efforts need to be intensified.
- All beneficiary institutions have redefined their affectivities for the 2019 fiscal year, reflecting the guidance to ensure selectivity and results. As of June 1, 2019, the overall disbursement rate of the Project is 55%, consisting of 99.9% for initial funding and 21% for additional funding.

Component 1. Establishment of the foundations for robust administrative and fiscal intergovernmental institutions.

- The Platform initiated by the Prime Minister's Office (PMO) in January 2018 for fostering stakeholder cooperation for effective transfer of skills and resources to local governments has yet to repeated. However, the PMO has initiated plans aimed at institutionalizing the platform, and activities associated with the formalization are included in the 2019 work program of the project for the PMO.
- While an appreciable progress was made towards the establishment of an improved fiscal decentralization framework, demonstrating strong government commitment to strengthening fiscal capacity of communes, the finalization of the new policy has been slow. The Government drafted a local Government financing law (la loi de programmation des financiers a transferer au collectivités territoriales)" since February 2019. The law is expected to establish a unified Local Government financing mechanism, reflecting a modern concept of local government financing.
- **Strengthening human resources capacity of communes.** The Government is developing a roadmap, which will support identification of key positions that communes need to fill in the coming few years. This plan will also include cost estimates for each transferrable post to communes. As part of the agreement with the Government, new government directives will be issued to facilitate gradual coverage of the benefits of personnel transferred to communes. The Government has also committed to developing plans for improving the capacity of key personnel transferred to communes and implementing a mechanism for tracking impacts of the new personnel on the work of beneficiary communes.

Component 2: Strengthening capacity of municipalities to manage local development

- All 351 communes have developed their institutional development plans (IDPs), funded by institutional development grants (IDGs) under the project. Implementation of the IDPs is being supported by regional level NGOs, and with overall oversight provided by AMBF, which has offices in the regions. Despite these implementation arrangements, implementation of IDPs is expected to experience delays particularly in communes where the security crisis has intensified, notably the Sahel, North, and Este regions. In return for the IDGs, beneficiary communes will ensure (i) the community development action plan is developed through a participatory process; (ii); budget information, including planned and actual expenditure are published; (iii) at least two community/town hall meetings are conducted yearly, and meeting meet basic requirements (e.g. attended by the mayor, meeting dates announced at least one month before it was organized, discussion include budget, and minutes prepared); (iv) functional grievance redress system, ids developed and operational; and (vi) at least 25 percent annual increase in local revenue mobilization is achieved.

Component 3: Improving citizen participation in local governance

- The contractual agreements between AMBF and Regional ONGs have been established, paving the way for the regional ONGs to start their technical support functions to communes in the implementation of IDPs. AMBF has also initiated the development of an ICT platform, to promote effective coordination and information sharing between AMBF and the NGOs in the implementation of the project activities.
- Through an orientation for the stakeholders, AMBF has kick-started the process for putting in place an active Social Accountability Platform (SAP) in each region to promote knowledge sharing and strengthen capacity for CSOs and CBOs on citizen engagement practices. The SAP is expected help strengthen local government accountability for resource utilization and foster a culture of citizen engagement and oversight in decision-making and service delivery.
- The Technical Committee for Municipal Scorecard (TCMS), created in February 2019, is ready to launch the assessment of the municipal performance scorecards. Through the Municipal Performance initiative, data on municipal performance for 2017 was collected, covering



16 indicators (9 on public service delivery and 7 institutional capacity). The TCMS is expected to prepare a work program, conduct and publish the 2018 municipal scorecard but progress has been slower than anticipated.

Risks

Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	--	● Moderate	● Moderate
Macroeconomic	--	● Moderate	● Moderate
Sector Strategies and Policies	--	● Moderate	● Moderate
Technical Design of Project or Program	--	● Moderate	● Moderate
Institutional Capacity for Implementation and Sustainability	--	● Substantial	● Substantial
Fiduciary	--	● Moderate	● Moderate
Environment and Social	--	● Moderate	● Moderate
Stakeholders	--	● Moderate	● Moderate
Other	--	● Substantial	● Substantial
Overall	--	● Moderate	● Moderate

Results

PDO Indicators by Objectives / Outcomes

Actual availability of all funds by the central government to local governments.

► Percentage of central government budget transferred to communes (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	5.00	5.00	4.00	15.00
Date	09-Jan-2017	01-Nov-2018	03-Jun-2019	31-Aug-2021

Measures administrative capacity of Communes

► Actual availability of funds to communes committed by the central government earlier in the budget cycle (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	January 19, 2017	Yet to be assessed	Yet to be assessed	No later than February 1, 2016



Date	31-Mar-2017	28-Feb-2018	28-Feb-2018	01-Oct-2021
► Deviation of commune level budget implementation from initially approved annual communal budget (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	40.00	40.00	40.00	15.00
Date	31-Mar-2017	01-Nov-2018	03-Jun-2019	01-Oct-2021
Comments:	2018 budget implementation report will be available in July 2019			
► Increase in percentage of citizens rating commune government's performance satisfactory (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	47.00	47.00	47.00	70.00
Date	31-Mar-2017	01-Nov-2018	03-Jun-2019	01-Oct-2021
Comments:	The evaluation will be conducted by mid-term review.			
► Increase in the execution rate of annual commune procurement plan (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	90.00	93.00	95.00
Date	31-Mar-2017	01-Nov-2018	03-Jun-2019	01-Oct-2021
Comments:	This indicator will be calculated from July 2019 based on budget implementation reports of communes.			
► Increase in Communes own total local taxes (collected by DGI, DGTCP and communes for communes) (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	32.00
Date	02-Jan-2018	01-Nov-2018	03-Jun-2019	01-Oct-2021
Comments:	The data will be available from July 2019			

Increasing benefits to citizens

► Direct project beneficiaries (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	8,754.00	8,754.00	8,754.00	12,000.00
Date	30-Dec-2016	01-Nov-2018	03-Jun-2019	01-Oct-2021
▲ Female beneficiaries (Percentage, Custom Supplement)				

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	2,538.00	2,538.00	3,960.00

Intermediate Results Indicators by Components

Component 3 - Improving citizen participation in local governance				
▶Number of citizens participated into the council meetings (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	50.00
Date	15-Mar-2017	01-Nov-2018	03-Jun-2019	01-Oct-2021
Comments:	The assessment is yet to be conducted			
▶Increase in the number of people attending periodic/bi-annual public cadre de concertation and local council meeting (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	27.00	27.00	50.00
Date	31-Mar-2017	01-Nov-2018	03-Jun-2019	01-Oct-2021
▶Number of Municipal Town Hall meetings that meet at least 50% the meetings requirements (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	80.00	80.00	50.00
Date	31-Mar-2017	01-Nov-2018	03-Jun-2019	01-Oct-2021

Component 1 - Establishing the foundations of robust administrative and fiscal intergovernmental institutions				
▶Communes that established local budget committees (Percentage of increase from baseline) (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	40.00	90.00	93.00	100.00
Date	31-Mar-2017	01-Nov-2018	03-Jun-2019	01-Oct-2021
▶Communes that filled at least 70% of the key positions in the minimum organigramme (key posts) (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	40.00
Date	02-Jan-2018	01-Nov-2018	03-Jun-2019	01-Oct-2021



►Proportion of municipal who assesses the collection of commune's own taxes by regional MINEFID agencies as effective (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	20.00	20.00	20.00	70.00
Date	31-Mar-2017	01-Nov-2018	03-Jun-2019	01-Oct-2021
Comments:	The survey will be run as a separate module in the citizen satisfaction survey at mid-term			
►Intergovernmental fiscal framework policy statement issued by the government (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	31-Mar-2017	01-Nov-2018	03-Jun-2019	01-Oct-2021

Component 2 - Strengthening capacity of municipalities to manage local development				
►Communes with council-validated Institutional Development Plans (IDP) (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	100.00
Date	31-Mar-2017	01-Nov-2018	03-Jun-2019	01-Oct-2021
►Communes that meet at least 80% of the IDG requirements (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	100.00
Date	31-Mar-2017	01-Nov-2018	03-Jun-2019	01-Oct-2021
►Notification of indicative allocation of transfer amounts by central government to each commune government by November of preceding fiscal year (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	31-Mar-2017	01-Nov-2018	03-Jun-2019	01-Oct-2021

Data on Financial Performance

Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
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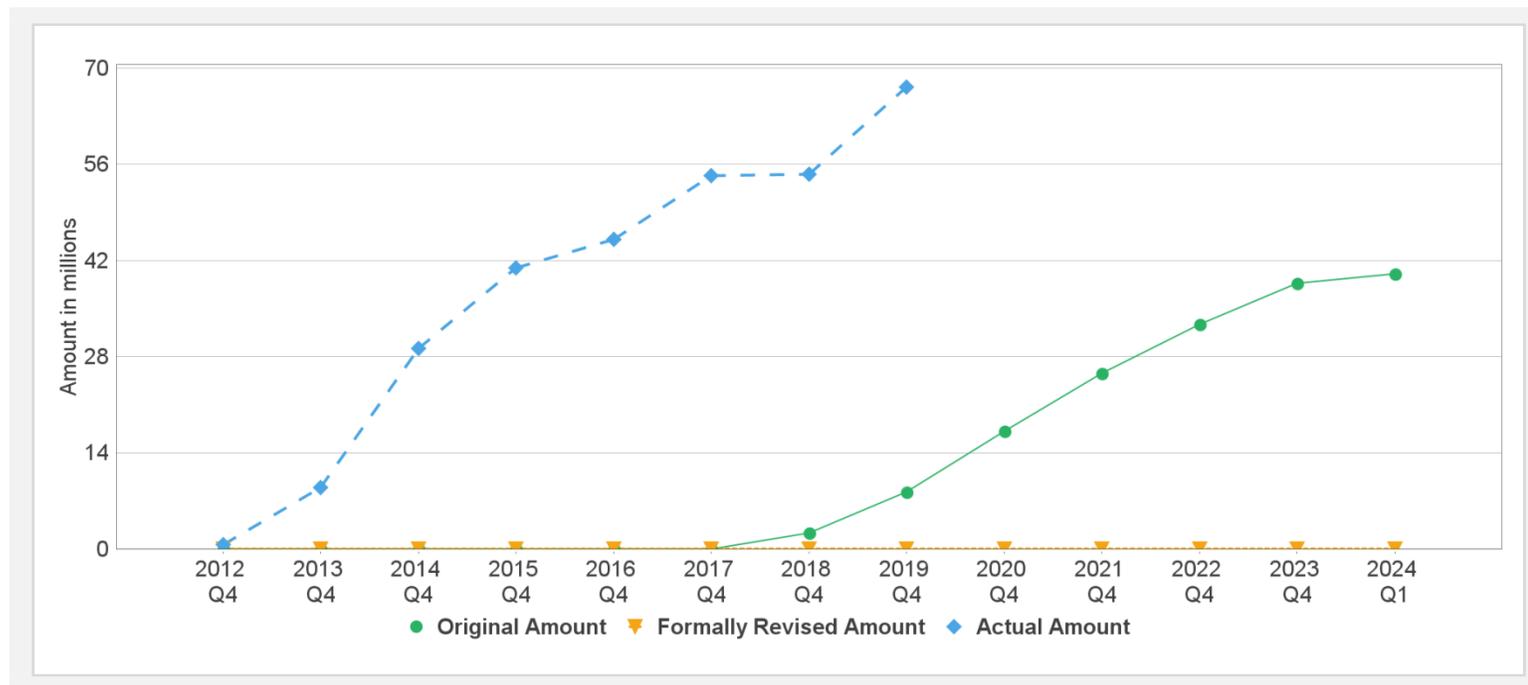


P120517	IDA-D2240	Effective	USD	60.00	60.00	0.00	12.68	47.56	<div style="width: 47.56%; height: 15px; background-color: #2e8b57;"></div>	21%
P120517	IDA-H7360	Effective	USD	60.00	60.00	0.00	54.53	0.07	<div style="width: 100%; height: 15px; background-color: #2e8b57;"></div>	100%

Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P120517	IDA-D2240	Effective	04-Aug-2017	22-Sep-2017	29-Dec-2017	01-Oct-2021	01-Oct-2021
P120517	IDA-H7360	Effective	01-Nov-2011	08-Dec-2011	06-Jun-2012	31-Dec-2016	01-Oct-2021

Cumulative Disbursements



Restructuring History

Level 2 Approved on 27-Jul-2016

Related Project(s)

P120844-Mainstreaming Governance and Institutional Development in Burkina Faso ,P162742-Burkina Faso Local Government Support Project AF